

SLOUGH BOROUGH COUNCIL

REPORT TO: Slough Wellbeing Board

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CONTACT OFFICER: Lise Llewellyn
Strategic Director of Public Health
01344 355206

(For all Enquiries) 01344 355206

WARD(S): All

PART I

FOR INFORMATION

MEASLES, MUMPS AND RUBELLA (MMR) VACCINATION CATCH UP PROGRAMME

1. **Purpose of Report**

The purpose of this paper is to brief the Board on the Measles Mumps and Rubella (MMR) vaccination catch up programme and the progress that the Thames Valley area team are making in delivering the national target.

2. **Recommendation(s)/Proposed Action**

The Committee is requested to note the report.

3. **The Slough Wellbeing Strategy, the JSNA and the Corporate Plan**

The report addresses the MMR catch up programme of activities which aims to improve health and wellbeing outcomes for people in Slough and addresses key priorities within the JSNA through addressing cross cutting themes such as prevention and early intervention.

4. **Other Implications**

(a) **Financial**

There are no financial implications of proposed action.

(b) **Risk Management**

There are no risk management issues arising from this report.

(c) **Human Rights Act and Other Legal Implications**

There are no human rights or other legal implications arising from this report.

(d) Equalities Impact

There are no equalities issues arising from this report.

5. **Supporting Information**

(a) Immunisations are a highly effective way of maintaining the health of the population by reducing the occurrence of infectious disease.

Immunisations are commissioned by NHS England are team from a range of providers, with a focus on General practice. The role of local Public Health is to monitor the delivery of the vaccination programmes and give assurance to the HWB board on the effectiveness of these programmes on delivery to the local communities.

We have been meeting with the area team to support the local delivery of the national work. However the impact of the programmes has been limited both nationally and locally and so a second set of actions is now being planned, and it is anticipated that Slough will be a priority area for these further actions given the low uptake of vaccine in our local population. However at this point I cannot assure the board that the national 95% MMR target will be delivered. Further up to date information on the further actions being developed will be given verbally as this becomes clearer.

(b) **Measles, mumps and rubella (MMR) Immunisation - Berkshire**

In April 2013 The Department of Health, Public Health England and NHS England jointly launched a campaign aiming to drive up demand for MMR vaccination. This was in response to an increase in the number of measles cases in England over the last two years with an annual total of 1,920 confirmed cases in 2012, the highest annual figure since 1994. This was sustained into 2013. There is a high rate of cases in teenagers, which has not been experienced in previous years. The 10 to 16 year old age group is the one most affected by the adverse publicity relating to MMR vaccine between 1998 and 2003 and therefore there are larger numbers of children of this age unimmunised or partially immunised against measles. This creates the potential for school based outbreaks as seen in Swansea and the north east of England

Although there has not been an increase in confirmed cases in Thames Valley there is still the potential for outbreaks particularly in those areas where coverage of MMR immunisation has been low in the past.

One dose on MMR vaccine is 90-95% effective at protecting against measles infection. Two doses will protect 99% of those immunised. There is a national target to immunise 95% of children with one dose of vaccine by the age of 2 years and 2 doses of vaccine by the age of 5 years.

This report provides an update on Phase 1 of the MMR catch up campaign, an outline of the approach for Phase 2.

(c) **MMR catch up campaign Phase One (April 2013 to August 2013)**

The first phase of the catch-up campaign consists of the following elements running concurrently:

- An urgent communication to encourage parents or guardians of unvaccinated (highest priority) and partially vaccinated young people 10 to 16 years to be vaccinated at their General Practice.
- A rapid programme of identification and invitation of unvaccinated and partially vaccinated young people by General Practice in liaison with Child Health Information System Services.
- Targeting of vulnerable groups such as Gypsy, Roma, traveller families; there are still disproportionate number of cases within this community.
- Sustained intervention over longer term that will strengthen current routine approaches.
- Ensuring there is continued improvement in the routine immunisation programme for under 5's.

The proposed outcome is that 95% of young people aged 10 to 16 years to have received at least one dose of MMR by September 2013.

(d) **Phase 1 actions and outcomes in Berkshire**

A Thames Valley steering group led by NHS England screening and immunisation team planned and co-ordinated the catch up campaign supported by the Director of Public Health and local authority colleagues.

- Local press releases were produced to coincide with the national release of measles data in early May and June with the Director of Public Health providing the local voice for these. This generated radio and newspaper coverage of the MMR catch up campaign.
- The Director of Public Health facilitated the circulation of letters through schools to students and their parents highlighting the importance of MMR immunisation and signposting them to their GP for immunisation.
- This was done at the start of the campaign with a second communication linking the need for MMR vaccination to travel to areas of Europe with a high incidence of measles being sent out to coincide with the start of the school holiday.
- All local GPs, except one, signed up in May to the Enhanced Service requiring them to identify unimmunised and partially immunised 10 to 16 year olds in their registered populations and invite them for immunisation.
- Working with the practice that opted out NHS England Thames Valley area team have identified and invited children registered with this practice for immunisation

- All GPs are commissioned to provide MMR immunisation to children up to the age of 15 years. The Enhanced Service also included provision for the immunisation of young people and adults aged 16 years and over.
- As a longer term sustainable intervention the NHS England Thames Valley Area Team are looking to commission the school nursing service to offer MMR catch up immunisation in secondary schools at the same time as other immunisations that are offered in school. (Human papilloma virus immunisation to Year 8 girls and the diphtheria, tetanus and polio booster in Year 9 or 10)
- The routine immunisation of under 5's is discussed in a later section.

(e) **Measuring the impact of Phase 1**

Data on the numbers of children identified and invited will not be available until after the end of August when a new national data collection system goes live.

Nationally it is estimated that as a result of the campaign the number of 10-16 year olds immunised against measles has increased by 1%. This data is not available at local level.

Since the beginning of July coverage information on children up to the age of 18 years has been collected by Public Health England through the Immform weekly and monthly sentinel surveys. This system extracts information directly from a number of GP clinical systems.

It has been recognised nationally that obtaining accurate information on the coverage of MMR immunisation in 10-16 year olds is very difficult. Data on both General Practice clinical systems and Child Health Information systems becomes less accurate as children get older. As families move around the country or move in from abroad immunisation histories are less likely to be entered onto computer systems once a child is beyond the age of the routine immunisation programme.

Audits of records, including some work carried out locally by the public health team have estimated that 30 - 50% of 10-16 year olds whose electronic records identify them as *unimmunised* have actually had MMR immunisation. A national audit is about to start sampling records of 24 upper local authorities across England to estimate the magnitude of under recording. The results of this audit will be available in the autumn.

Table 1 presents the immunisation coverage in 10-16 year olds by CCG from Immform sentinel survey week ending 27th July 2013. For each CCG between 45 and 70% of practices are included in the Survey. This shows the proportion of children unprotected against measles to range from less than 9% in Newbury and District to over 14% in Slough and South Reading. These

figures have not been adjusted to reflect the under-recording of immunisation discussed above.

Even allowing for under-recording most areas would still be below the target of 95% children having at least one does of MMR. The coverage in Slough and South Reading is of particular concern and these will be priority areas for action in Phase 2 of the catch up campaign.

Table 1: MMR immunisation coverage in 10 to 16 year olds taken from Immform sentinel survey week ending 27 th July 2013			
CCG	Children aged 10-16 years Doses MMR vaccine received		
	zero	only one dose	two doses
	%	%	%
Slough CCG	14.1	17.9	68.0
Bracknell and Ascot CCG	10.9	10.6	78.5
WAM CCG	10.8	14.8	74.4
Newbury and District CCG	8.6	9.3	82.1
N&W Reading CCG	9.3	9.8	80.9
South Reading CCG	14.2	15.4	70.4
Wokingham CCG	9.6	12.3	78.1

(f) **Phase 2 of the catch up campaign**

Coverage data collected in July 2013 suggested that the aspiration of 95% coverage in the target age group is unlikely to be met by September. As a result Phase 2 plans are being developed nationally; although the final version has not yet been published the likely elements are set out below.

The following actions are proposed before the end of August:

1. Undertake a further push with general practice to encourage those practices who have not yet taken part in the catch-up to do so.
2. Encourage all practices that have not already done so to 'clean' their data ensuring that vaccinations are properly recorded as this is fundamental to the success of the programme.
3. Consider further communication to GPs regarding the need to identify and re-invite any remaining unvaccinated children in the target age-range.

Planned developments for the autumn may include:

1. Additional publicity to raise awareness of the need to get vaccinated.
2. Activate a sustainable service checking status and providing MMR vaccine for those:
 - Moving from primary to secondary school at start of next year

- Having HPV vaccine in Year 8
 - Having the teenage booster of diphtheria, tetanus and polio (dT/IPV)
3. In areas which have not reached the 95% target plan to offer school-based vaccine sessions for catch-up vaccination early in the autumn term of next academic year.
 4. Audit of a sample of vaccination records for children with no record of MMR in a range of areas to estimate the likely under-estimation of true vaccination coverage.
 5. Specific outreach to vulnerable and underserved groups e.g. traveller communities.

(g) Implementation of Phase 2 in Berkshire

There will be a meeting of the Thames Valley steering group including Directors of Public Health to agree the actions that will be taken locally to deliver the Phase 2 recommendations in Thames Valley. The proposal will include plans to:

- Improve the quality of local data so a true picture of MMR coverage can be obtained.
- Deliver school based immunisations in Berkshire in the 2013-14 academic year; possibly an initial focus in Slough and South Reading with wider roll out over the autumn and spring terms.
- Ensuring the gypsy, Roma, traveller community in our area have good immunisation uptake.
- Continue work to increase uptake of MMR in under 5's.

(h) Current coverage in children 5 years and under

Table 2 shows the coverage of MMR immunisation in 2 year olds and 5 year olds in Berkshire 2012-13 by local authority.

Three from six unitary authorities have achieved or almost achieved the 95% target for the first MMR immunisation and all, apart from Slough, are at or above 90%. Coverage of two MMR immunisations by 5 years old is much lower in all areas and is not at 95% in any area. Slough is the area of greatest concern as uptake is only 81% in this borough.

Appendix 1 shows the upward trend in MMR coverage in Reading, West Berkshire and Wokingham over the last 5 years. (Similar data is not available for other unitary authorities.)

A plan is currently being developed by Thames Valley Public Health England, working with local stakeholders to improve immunisation coverage in Slough in under 5's. This includes initial work to ensure that the coverage data is robust and accurately reflects the actual coverage. A change in the Child

Health Information System used and disruption resulting from the protracted consultation prior to the merger of child health teams across Berkshire may have had an impact on data quality affecting Slough, Bracknell and Windsor and Maidenhead.

Work continues in all areas to increase the uptake of the second MMR injections. The NHS England Thames Valley screening and immunisation team regularly identify those children late for immunisation and supply this information to practices to ensure these children are followed up.

Table 2 MMR immunisation coverage 2012-13 (Cover data)		
Unitary Authority	1st MMR by 2 years (%)	2nd MMR by 5 years (%)
Slough BC	89.3	81.0
Reading BC	94.7	91.5
West Berkshire Council	96.0	92.6
Wokingham BC	95.5	93.3
Bracknell Forest Council	90.0	88.0
Royal Borough of Windsor and Maidenhead	92.1	86.7

6. **Comments of Other Committees / Priority Delivery Groups (PDGs)**

No other committees or PDGs have been involved in this work.

7. **Conclusion**

The Board is asked to note the report and acknowledge the progress of the MMR catch up programme and proposed approach to phase 2 of the programme.

8. **Appendices Attached**

Appendix A - Trend in MMR immunisation in Reading, West Berkshire and Wokingham

Appendix A
Trend in MMR immunisation in Reading, West Berkshire and Wokingham

Reading	1st MMR by 2 years	2nd MMR by 5 years
2008-2009	81.01	66.69
2009-2010	87.29	75.75
2010-2011	89.29	81.22
2011-2012	93.17	86.09
2012-2013	94.69	91.50
Target	95.00	95.00

West Berks	1st MMR by 2 years	2nd MMR by 5 years
2008-2009	85.3	77.5
2009-2010	92.54	81.97
2010-2011	91.66	89.39
2011-2012	94.51	90.35
2012-2013	95.99	92.62
Target	95.00	95.00

Wokingham	1st MMR by 2 years	2nd MMR by 5 years
2008-2009	86.1	72.2
2009-2010	92.66	77.75
2010-2011	93.27	87.20
2011-2012	95.16	91.30
2012-2013	95.52	93.27
Target	95.00	95.00

9. **Background Papers**

None.